1 4.10 Programmatic Risk Management (Satisfies iCMM process area 13 criteria)

2 4.10.1 Introduction

3 The Perform Programmatic Risk Management process (Figure 4.1-10) provides an organized. systematic decision-making process to effectively deal with uncertainty in accomplishing 4 program objectives. Risk is defined as a future event or situation with a realistic (non-zero 5 6 nor 100 percent) likelihood/probability of occurring and an unfavorable 7 consequence/impact to the successful accomplishment of the well-defined program 8 goals if it occurs. Risk Management is an organized, systematic decision-support 9 process that identifies risks, assesses or analyzes risks, and effectively mitigates or eliminates risks to achieve project objectives. A risk creates risk exposure for a project 10 11 based on the combined effect of its likelihood and consequence. It is recommended that the 12 process be applied at all levels, from small projects to large programs, and be applied 13 continuously throughout the program's lifecycle looking at all aspects of the program (see Figure 4.10-2). The risks shall also be capable of being "rolled up" from a project or several projects to 14 15 a program. Risk roll-up involves a review of the consequences/impacts from a higher (program) level. The risks to meeting the objectives or benefits of these projects or programs are typically 16 known as programmatic risks, though the source of these risks may be external to the program 17 itself. This process complies with the requirements of the integrated Capability Maturity Model 18 19 (iCMM) (Process Area 13). It also satisfies Electronic Industries Alliance (EIA) 632 requirement 24 and EIA 731 Focus Areas 2.5-2 through 2.5-8. 20

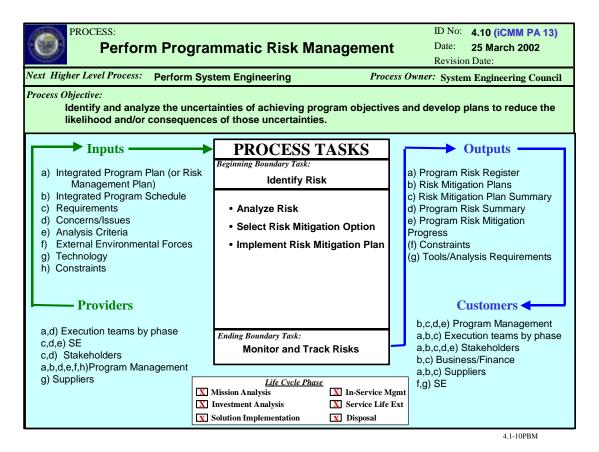
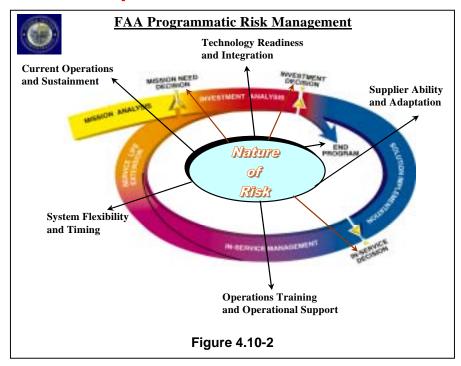


Figure 4.10-1 Risk Management Process-Based Management Chart



4.10.1.1 Function of Programmatic Risk Management

- Programmatic risk management is a basic system engineering element of successful program management (Figure 4.10-3). When properly executed, Risk Management engages all disciplines and execution teams and is present in all program stages/phases. The functions (Figure 4.10-4) of the process are to:
 - Identify each risk to the program

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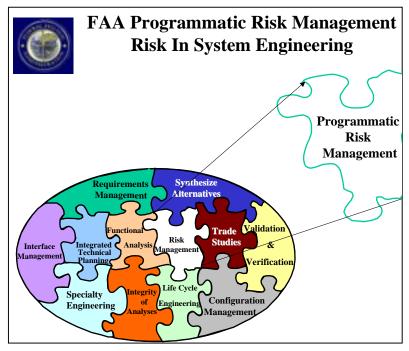
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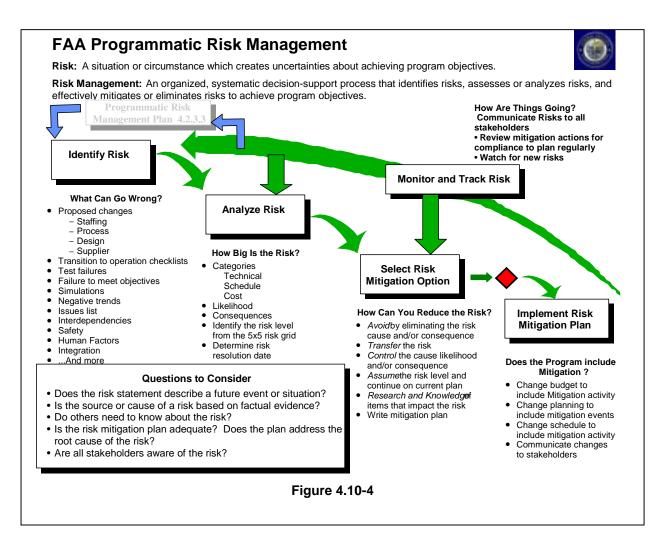
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- Analyze and assess the negative consequences/impact and the likelihood/probability of the risk actually occurring and determine the risk realization date
- Develop specific approaches and plans to mitigate the risk
- Implement the risk-mitigation plan
- Monitor and track risk-mitigation effectiveness
- 38 Based on results from these functions, program management may then determine:
 - The amount of schedule and budget reserves to be allocated and to what, based on identified risks
 - How to measure overall program performance with respect to each risk
 - How much and what type of help is to be needed from other sources
 - When to look at the process to see if the mitigation effort is working
- When to add mitigation efforts, costs, and milestones to integrated program schedule
 and budget



50 Figure 4.10-3



4.10.1.2 Objectives of Programmatic Risk Management

- 52 The fundamental objective of the Programmatic Risk Management process is to identify and
- analyze uncertainties of achieving program objectives and develop plans to reduce the 53
- 54 likelihood and/or consequences of those uncertainties.
- 55 This process is applied to ensure that a program meets technical, schedule, and cost
- 56 commitments; delivers a product that satisfies all stakeholders' lifecycle needs; and provides the
- 57 expected benefit. Four lower-level objectives are established as part of meeting the overall
- 58 objective:

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- Timely identification of risks (identifying a potential problem with sufficient leadtime so the team may implement appropriate alternate plans)
- Consistent assessment of the level of risk across a program (providing a structured decision-making framework for prioritizing resource application)
- Communication of risk-mitigation actions across the program/project (ensuring that all elements of the program/project are aligned in resolving risks)
- Review of risk-mitigation action performance

4.10.2 Process Description (Satisfies iCMM PA-14, BP13.04 criteria)

- 70 Every participant in a program/project shares the responsibility of assessing and mitigating risks. The process is a part of the overall program/project management and system engineering 71 72 process. This process shall be aligned with the individual products (hardware, services, and 73 software) that result from consistent functional analysis and requirements allocations, the 74 Integrated Program Plan (IPP), the integrated program schedule, the associated funding, and 75 the identified goals and benefits. The program is assessed as to risks associated with impacts 76 on program benefits, interdependent programs, or environments. For each product, risks are 77 evaluated against the acquisition baseline technical requirements, schedule, and cost leading to 78 the successful satisfaction of the program objectives. Risks are identified, assessed, and 79 appropriate risk-mitigation actions are established that comply with the program/project risk management plan within the IPP (see Paragraph 4.2.2.2 in Integrated Technical Planning 80 81 (Section 4.2)). This plan is developed and tailored (when the technical nature of the program 82 demands tailoring) to satisfy the specific program/project needs (see Section 3.5.7). (Satisfies
- 84 Results from each assessment are a starting point for the risk-mitigation plan to support
- 85 program management decisions (technical, schedule, and cost). The products of this process
- 86 are also shared with stakeholders to achieve alignment/acceptance of the resource decisions.
- 87 All risks are examined at each program/project/event/item/peer review as defined in the risk
- management plan. Updates reflect changes in risk resulting from planned mitigation activities or 88
- 89 other unplanned events. Risk progress is actively tracked. For each risk, a "risk realization
- 90 date" is established, marking the point in time when either the risk no longer exists or when the
- 91 program shall be modified to accommodate the negative consequences. The question to be
- 92 asked and answered is: "What happens on this date?" Risk is "rolled up" when it is taken from a
- 93 lower-level project to a higher-level program.

iCMM BP 13.01 criteria)

94 An essential element of the Programmatic Risk Management process from an organizational 95 point of view is the non-advocate concept. The purpose of a non-advocate is to provide an 96 impartial, objective assessment of the project team's results, especially with respect to the assignment of risk levels. The input of a non-advocate is essential on those projects where two 97 98 or more of the project specialists disagree on the risk levels. A non-advocate would typically be, 99 but not be limited to, a program management person (above or at the same level of the 100 program/project manager), a stakeholder representative, and/or a person from another project 101 or program. The responsibility of a non-advocate is to examine and assess all aspects of the 102 program/project risk management process before each review. For small projects, one or two 103 non-advocates may be acceptable. A non-advocate provides an assessment to 104 program/project managers for consideration and action.

4.10.2.1 Overview

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106 The top-level process for Programmatic Risk Management is shown in Figure 4.10-1. The 107 process includes steps that result in the identification of potential risks, analysis and 108 assessment of risk, development of risk-mitigation plans, implementation of the Risk-Mitigation 109 Plan, and monitoring of risk status. The process is iterative and is used across the program 110 throughout the program's lifecycle, with the nature of the risks changing to coincide with the 111 lifecycle stage. Specific knowledge domains implement variants of this process to fit their 112 specific needs and environment. However, all domains effectively perform Risk Management 113 as shown in Figure 4.10-4.

4.10.2.2 Inputs

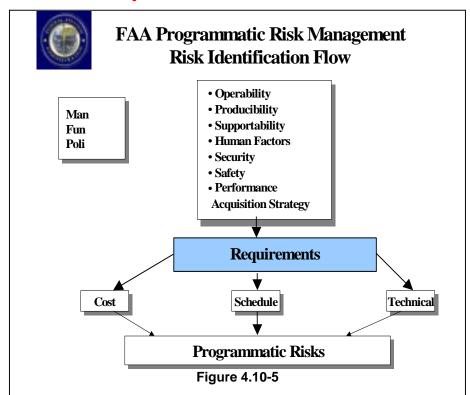
The inputs required to initiate Programmatic Risk Management include both program/projectand product-related data as shown in Table 4.10-1. Many of these inputs are developed and refined through the continuous, iterative use of other system engineering processes. Each item in the table is to be evaluated for resultant program risk.

Table 4.10-1. Inputs to Risk Management

Input	Reference
Requirements Documents	4.3.3
Integrated Program Plan	4.2.1
System Engineering Management Plan (SEMP)	4.2.3.2
Risk Management Plan	4.2.2.2
Analysis Criteria	4.9.5.5
NAS Architecture	4.5.5
Trade Study Report	4.6.1.4
Design Analysis Report	4.8.4.3
Controlled Data and Reports	4.11.8
Contract	
Product Configuration Data	4.11.3
Acquisition Program Baseline (APB)	FAST
Acquisition Reviews	
Specialty Engineering Reports	4.8
Interfaces	
Test Plans and Reports	
Manufacturing/Production Information	
Resources/Budgets	

Input	Reference
External Uncertainties	
Technology	
Acquisition Strategy Paper	
Mission Need Statement	
Concept of Operations	
AMS Documents	
Technical Analysis	
Contractor Outputs	
Statement of Work	
Verification Results	4.12
Training Results	
Maintenance Results	
Lessons Learned	FAST
Operational Results	
Safety Assessments	
Security Assessments	
Human Factors Assessments	
Integrated Program Schedule	
Program Review Results	
System Safety Program Plan	4.8

120	4.10.3 Risk Management Process Tasks			
121 122	The Programmatic Risk Management process is summarized in Figure 4.1-10. The major process steps shown in Figure 4.10-4 are described in the remainder of this section.			
123	4.10.3.1 Task 1: Identify Risk (Satisfies iCMM BP 13.02 criteria)			
124 125 126 127 128 129 130 131 132 133 134 135	Risk identification is a systematic effort to uncover possible events or conditions that, if they occur, may hinder achievement of program objectives. The process begins concurrently with program or project planning and continues throughout the life of the program. While risk events or conditions may have many different root causes (e.g., equipment interoperability requirements, maintainability and supportability requirements, installation deadlines, contractual arrangements), the identification process isolates those events or conditions that may affect program technical performance, cost performance, or the program schedule. At the conclusion of the identification phase of risk management, it is recommended that a program manager have a list of (uncertain) events and conditions that may affect program cost, schedule, or technical performance. Risk identification shall be performed during each stage of the program, or whenever significant changes occur in plans or program status. Circumstances requiring risk assessments include:			
136	Programmatic changes			
137 138 139 140	Unfavorable trends in Technical Performance Measures, predicted system performance, schedules, and financial status			
141 142	Design/Program/Peer reviews			
143 144	Change proposals (including proposed changes in requirements)			
145 146	Occurrence of a major unforeseen event			
147 148	Newly identified risks			
149 150	Special assessments at the direction of Agency Management			
150 151 152	Changes or risks in interdependent programs			
153	Environment changes			
154 155 156 157 158	As shown in Figure 4.10-5, participants in risk identification include all stakeholders, users, suppliers, and appropriate members of execution teams. Teams consider all likely risk sources in identifying potential risks to the program/project. Risk identification is based on the current program/project goals supported by the associated technical, schedule, and cost requirements and plans.			
159 160 161 162 163 164	A programmatic risk has two aspects: (1) the likelihood/probability that an event will occur and (2) an unfavorable consequence/impact if it occurs. It is recommended that the likelihood of a risk occurring not be so low as to be negligible (i.e., probability essentially equal to zero) nor be equal to 1, which typically indicates that it has, in fact, already been realized. A risk shall also have a negative consequence/impact if realized. Positive consequences are not considered in the EAA risk identification and analysis process: these are considered opportunities. Note that			



there is no uncertainty (i.e., the situation or circumstance is certain to occur or has already occurred), there is no risk even though the item has an unfavorable consequence. It is recommended that this situation be handled as a management issue, for which a corrective action plan shall be generated and implemented. This essentially requires rebaselining the program or possibly cancellation of the program if the negative consequences are too severe.

Each risk shall have a "risk realization date." This is a date when either the risk no longer exists or when the program shall be modified to accommodate the negative consequences. This date shall be documented when the risk is identified. The question to be asked and answered is: "What happens on this date?" The negative consequence of the outcome of the event that occurs on a given date is the basis for the risk.

4.10.3.1.1 Potential Sources of Risk

 Risks originate from three basic areas—technical (or performance), schedule, and cost. A risk identification flow is shown in Figure 4.10-5. Technical risk is based on the likelihood that the program as planned will be unable to deliver a product to satisfy the technical requirements. As such, well-documented, defined and quantified technical requirements are necessary to define a technical risk. Most of the risks listed in Table 4.10-2 are technical risks. Schedule risk results from the likelihood that the program actions may not be accomplished in the planned program timing. A detailed program schedule identifying each accomplishment and the critical path is necessary to develop schedule risks. Cost risk results from the likelihood that the program may not accomplish planned tasks within the planned budget. A detailed budget, in which the cost of each accomplishment is specified and any management reserve is known, is needed to determine a cost risk. Potential loss of funding is not a programmatic risk in this risk process. Within the FAA risk process, *cost* is the ultimate expenditure required for a resource and the end product produced by that resource. *Budget* is the forecast of all costs planned for a given project/program, and *funding* is the supply of money provided to accomplish a given project/program. The risk source is based on the **root cause** of the risk and, as such, only a

191 single source will cause a risk. The source is technical, schedule, or cost in nature and not a 192 combination or all of these. This is not to be confused with the symptoms, which may manifest themselves as some combination of performance (technical), benefit, cost, and/or schedule 193 194 impact. 195 A program's acquisition strategy generates risks in its own right. Development programs are 196 different in nature from those using commercial-off-the-shelf (COTS) solutions. Risks that need 197 to be considered in a COTS-based acquisition appear in Figure 4-10.6. 198 For each risk area, it is recommended that many sources be considered. For technical risk, 199 likely sources include technology maturity, complexity, dependency, stakeholder uncertainty, requirements uncertainty, and testing/verification failure. Sources of schedule risks may include 200 201 incomplete identification of tasks, time-based schedule (as opposed to event-based schedule), 202 critical-path scheduling anomalies, competitive optimism, unrealistic requirements, and material 203 availability shortfalls. Cost risks may stem from an uncertain number of production units, supplier optimism, additional complexity, change in economic conditions, competitive 204 205 environment, supplier viability, and lack of applicable historical data. 206

Table 4.10-2 provides the potential sources of risk that shall be considered in the process of program risk assessment.

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Table 4.10-2. Potential Sources of Risk

Potential Sources of Risk					
Safety	Test				
Security	Verification				
Maintainability	System Integration				
Reliability	Staffing				
Supportability	Tools				
Human Factors	System Performance				
Availability	Technology				
 Decommissioning 	Planning				
Reducibility	Transition				
Commonality	Environments				
Training	 Interdependencies (both FAA and non-FAA) 				
Operations	Acquisition Strategy				

COTS Considerations

Number	COTS Risk Factor (Characteristic)		
01	COTS products can exhibit rapid and asynchronous changes.		
02	COTS product obsolescence can affect systems in different ways.		
03	COTS products are typically documented with proprietary data.		
04	Low initial costs of COTS products can be offset by higher lifecycle costs.		
05	Functionally equivalent COTS products/systems can have multiple configurations		
06	Different COTS product vendors have different quality practices.		
07	COTS products form, fit and function are sold "as is".		
08	COTS products are developed to commercial standards.		
09	COTS products typically have time-limited manufacturer support.		
10	COTS product inter-operability can introduce information security susceptibility.		

Figure 4.10-6

The knowledge domains of safety and security impose additional criteria or gates as part of their identification process. In the case of safety, the process commences with an analysis, which identifies potential hazards that are the basis for identifying safety related risks. Safety does not identify a risk until a hazardous situation has been identified.

 Information security engineering also utilizes a series of gates prior to identifying a risk. Security is concerned about the existence of viable threats, which may exploit a system vulnerability to cause harm. The combination of a viable threat coupled with a vulnerability in the system that is capable of being exploited by the threat is necessary before the security community moves to declare a (security) risk.

4.10.3.1.2 Risk Identification Methods

Risk identification begins at the lowest feasible level and normally includes inputs from all stakeholders and suppliers. Anyone may identify a potential risk. It is recommended that experts review programs to determine that risks related to their domain(s) have been completely identified. It is also recommended that similar programs be reviewed for determined risks as well as actual problems. The objective of this step is to produce as comprehensive a list as possible of potential risks. This may be achieved using any combination of methods, such as group discussions, interviews, trend/failure analysis, risk templates, lessons learned, trade studies, Best Practices, metrics, and acquisition documentation. It is recommended that the

4.10-10

- focus be on root causes and not on symptoms of a more basic problem. The problem shall be
- 233 defined at the lowest level (root cause) so that the mitigation plan actually addresses the
- 234 problem.
- This process includes screening the list of risks for duplication and consolidation as appropriate.
- 236 Program Management errors are not risks and shall be corrected before the program moves
- 237 forward. It is recommended that this screening consider program-level ramifications and ensure
- that program integration risks are adequately covered. A Risk Worksheet (Figure 4.10-7) may
- 239 be used to document newly identified potential risks.

240 4.10.3.2 Task 2: Analyze and Assess Impacts of Risk (Satisfies iCMM BP 13.03 criteria)

- 241 Risk analysis or risk assessment provides program insight into the significance of identified
- 242 risks. Risk analysis attempts to assess the likelihood of identified risks and the consequence to
- the program if the risk event or condition occurs. The process also classifies each risk
- according to the root cause of the risk event (cost, schedule, or technical performance).
- 245 Risk analysis assesses each component of an identified risk: (1) the likelihood of the risk
- occurring, and (2) the consequence to the program if it occurs, as depicted in Figure 4.10-8.
- The basic tool used for qualitative risk analysis is the risk template, which contains a set of
- 248 definitions to be used to evaluate the likelihood and consequence of a particular risk. The set of
- 249 templates that a program uses may change over time as new templates are added or existing
- 250 templates are changed, combined, or eliminated. The program may choose to use program-
- 251 unique templates (only if the technical elements of the program demand it), which are based on
- and traceable to program or stakeholder requirements, provided supporting rationale is given.
- 253 However, modification of templates limits the ability to "roll-up" risks to a higher program level,
- and, as such, a mechanism shall be developed to correlate risks developed through modified
- 255 templates to the risks developed with the standard FAA templates. The program/project is
- responsible for the choice, coordination, and control of the templates used on the program.
- 257 These decisions are contained in the Risk Management Plan section of the SEMP (see
- 258 Paragraph 4.2.3.12 in Integrated Technical Planning (Section 4.2)).

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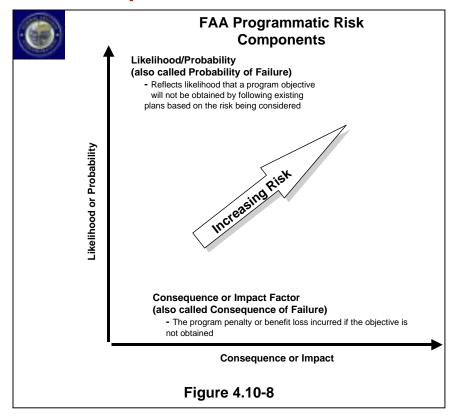
The result of the risk analysis process is an assignment of a measure termed risk exposure to each identified risk. Risk exposure is one quantitative figure of merit that represents the combined effects of likelihood and consequence; it serves as an aid to program management in ranking identified risks from most severe to least severe. At the conclusion of the risk analysis process, it is recommended that program management have visibility into the range of possible outcomes for the program (in terms of achieving objectives) if in fact an identified risk event or condition occurs.

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		FAA	Risk Worksheet	
Pr	ogram/Project Ti	tle	Seq.	#:
Sı	ubmitted by:		Da	ate:
Ri	sk:		Poi	nt of Contact
Sc	ource and Root C	ause:		
	Risk Assessme	nt	Rationale	
	Technical 0	Schedule 0 Cost		
		BCDE		
C	onsequence 1	2 3 4 5	Consequence Definition:	
			Consequence Definition.	
	L k e D I	High Medium		
	I C h o B	Wedium		
	° A	Low		
		3 4 5 uence		
			Risk Realization Date:	
5	Mitigation			New Risk
	Options		Description	Level if Implemented
\vdash				H M L
٣	Avoidance			
	Transfer			H M L
	Control			H M L
	Assumption			H M L
	Research & Knowledge			H M L
				Figure 1 10-7

Figure 4.10-7

Figure 4.10-7



4.10.3.2.1 Likelihood (Probability) Determination

A likelihood (probability) template is developed that applies to the specific risk/program under analysis. A new template is developed and documented if none of the existing program templates are found to be applicable. This action shall be coordinated within the program/project using the criteria of the Risk Management Plan. Correlation of the new templates to the standard FAA templates in this manual shall be established. Figure 4.10-9 provides the FAA definitions of the risk likelihood levels.

4.10.3.2.2 Consequence Determinations

Another set of templates is used to evaluate consequence/impact to the program if the risk materializes. Consequence templates are shown for three areas of program impact: technical (Figure 4.10-10), schedule (Figure 4.10-11), and cost (Figure 4.10-12). The choice of the consequence template to be used to evaluate a given risk is determined by the nature of the root cause of that risk. If the root cause is technical in nature, it is then recommended that the technical consequences template be used. It shall be remembered that each of these results in a programmatic risk, which threatens the benefits of a program and may also have interdependency impacts. The symptoms of the risk may materialize in any combination of program areas: technical (or performance), schedule, and/or cost. However, treating the symptoms only wastes program resources and NOT directly deal with the source or root cause of the risk.

All NAS programs are developed to provide benefit(s) to the system. Programmatic risk ultimately reflects in impacts to benefit(s). All benefit losses are derived from losses in either technical, schedule, or cost risks. This is a significant part of the risk consequence that shall be defined. The cost/benefit analysis shall be reexamined as a result of cost and/or benefit impacts to provide the information needed to make program decisions. As was the case with

likelihood templates, if none of the existing program consequence templates are found to be applicable to a particular risk, new templates may be developed and documented. Correlation of the new templates to the standard FAA templates in this manual shall be established.

FAA Programmatic Risk Likelihood Definitions



What is the likelihood the risk will happen?

 Low: Your approach and processes will effectively avoid or mitigate this risk based on standard practices.

The chance of a negative outcome based on existing plans is not likely. This likelihood level assessment should be based on evidence or previous experience and not on subjective confidence. This assessment level requires the approach and processes to be well understood and documented. Little or no management oversight will be required.

Minor: Your approach and processes have usually mitigated this type of risk with minimal oversight in similar cases.

There is a low likelihood but reasonable probability that a negative outcome is possible. Present plans include adequate margins (technical, schedule, or cost) to handle typical problems. This assessment level requires the approach and processes to be well understood and documented. Limited management oversight will be required.

Moderate: Your approach and processes may mitigate this risk, but workarounds will be required.

A negative outcome is likely, or the current approach and processes are only partially documented. Alternative plans or methods exist to achieve an acceptable outcome even if the risk is realized. Present plans include adequate margins (technical, schedule, or cost) to implement the workarounds or alternatives to overcome typical problems. Significant management oversight will be required.

 Significant: Your approach and processes cannot mitigate this risk, but a different approach might.

A negative outcome is highly likely to occur, or the current approach and processes are not documented. While alternative plans or methods are believed to exist to achieve an acceptable outcome, there are not adequate margins (technical, schedule, or cost) to implement the workarounds without impacting the program management reserves in performance, schedule, or cost. Significant management involvement is required.

High: Your approach and processes cannot mitigate this type of risk; no known processes or workarounds are available.

A negative outcome is going to occur with near certainty. No alternative plans or methods have been documented. Alternatively, the risk item has yet to be evaluated adequately to be well understood, so there is a high level of uncertainty about the program success. Urgent management involvement is required.

Figure 4.10-9



FAA Technical Consequence Definitions

Given the risk becomes real, what would be the magnitude of the impact on system performance?

Low: Given that the risk is realized, there would be minimal impact.

A successful outcome is not dependent on this issue; the technical performance goals will be met. There would be no impact on the success of the program.

Minor: Given that the risk is realized, there would be a minor performance shortfall but the same approach could be retained.

The resulting technical performance would be below the goal but within acceptable limits. There would be no need to change the basic design, process, or approach. There would be no impact on the success of the program.

Moderate: Given that the risk is realized, there would be a moderate performance shortfall but workarounds would be available.

The resulting technical performance would be below the goal. The basic design, process, or approach could be retained with only minor changes, and the overall system performance would still be acceptable as a result of workarounds such as the reallocation of functions or performance goals. There would be only a limited impact on the success of the program.

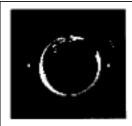
 Significant: Given that the risk is realized, the performance would be unacceptable but workarounds would be available.

The resulting technical performance would be unacceptably below the goal. The design, process, or approach would require a significant change to achieve an acceptable performance level. Additional workarounds such as the reallocation of functions or performance goals could also be required. The success of the program could be jeopardized.

High: Given that the risk is realized, the performance would be unacceptable with no known workarounds.

> The resulting technical performance would be unacceptably below the goal. There are no known alternatives or solutions. The success of the program would be in doubt.

Figure 4.10-10



FAA Schedule Consequence Definitions

Given the risk becomes real, what would be the magnitude of the impact on the schedule?

Low: Given that the risk is realized, there would be minimal impact.

The program schedule is not dependent on this issue. There would be no impact on the success of the program.

Minor: Given that the risk is realized, additional activities would be required to meet key dates.

One or more key dates in the program schedule, but not critical path events, would be jeopardized; there are identified schedule workarounds that would be sufficient to mitigate the schedule impact. There would be no impact on the success of the program.

 Moderate: Given that the risk is realized, there would be a minor schedule slip, and one or more need dates would be missed.

One or more key need dates in the program schedule, but not critical path events, would be at least one month late; there are identified schedule workarounds that would be sufficient to keep the program critical path from being affected. There would be only a limited impact on the success of the program.

 Significant: Given that the risk is realized, the program critical path would be affected.

> One or more events on the program critical path would be at least one month late. There are identified schedule workarounds that would be sufficient to meet major program milestones. The success of the program could be jeopardized.

High: Given that the risk is realized, a key program milestone cannot be achieved.

Completion of a key program milestone would be late, and the success of the program would be in doubt. The slip requires a re-baseline of the program.

Figure 4.10-11



FAA Cost Consequence Definitions

Given the risk becomes real, what would be the magnitude of the impact on cost?

Low: Given that the risk is realized, there would be minimal cost impact.

Program cost is not dependent on this issue. There would be no impact on the success of the program.

Minor: Given that the risk is realized, the total costs, operating cost or unit production cost would increase by = 1%.

> The program costs and/or the production unit cost would increase by = 1%. There would be no impact on the success of the program.

 Moderate: Given that the risk is realized, there would be a minor increase in financial need. The program costs, operating cost or unit production cost could increase above 1% up to = 5%.

The program costs and/or the production unit cost would increase above 1% to = 5%. There would be only a limited impact on the success of the program.

 Significant: Given that the risk is realized, the total costs, operating cost or unit production cost would increase by above 5% to = 10%.

The program costs and/or the production unit cost would increase above 5% to = 10%. The success of the program could be jeopardized.

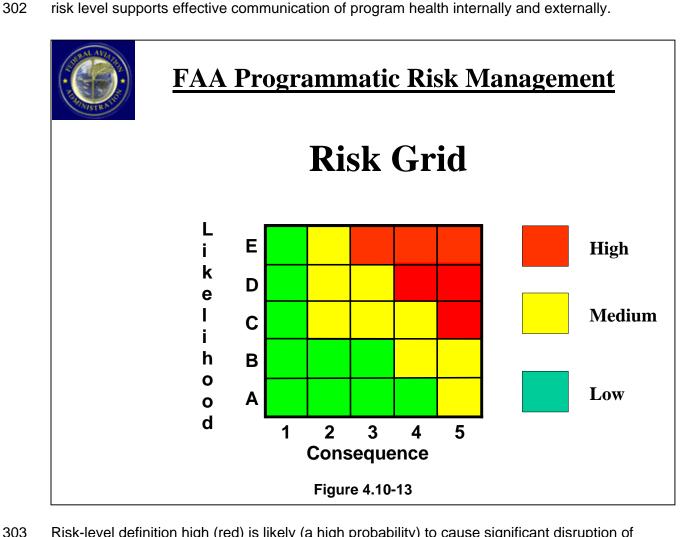
High: Given that the risk is realized, the total costs, operating cost or unit production cost would increase by greater than 10%.

The program costs and/or the production unit cost would increase by greater than 10%. The success of the program would be in doubt.

Figure 4.10-12

4.10.3.2.3 Risk-Level Determination

The likelihood and consequence are considered to be independent, but tied to the same event, and are mapped into a risk grid to determine the individual risk level (e.g., high (red), medium (yellow), or low (green)) as shown in Figure 4.10-13. This mapping facilitates the prioritization and trend analyses of risks throughout the life of the program. Use of a "color code" for each risk level supports effective communication of program health internally and externally.



Risk-level definition high (red) is likely (a high probability) to cause significant disruption of schedule, increase in cost, or degradation of performance. Concerted and continual emphasis and coordination may not be sufficient to overcome major difficulties. Medium (yellow) may cause some disruption of schedule, increase in cost, or degradation of performance. Special emphasis and close coordination is probably sufficient to overcome difficulties. Low (green) has little potential for disruption of schedule, increase in cost, or degradation of performance. Normal emphasis and coordination is probably sufficient to overcome difficulties. The threshold for differentiating between high, medium, and low may change from program to program, but not for risk to risk, and it is recommended that it be determined early in the life of the program.

The color coding on this grid is also used to communicate management's threshold of risk acceptability. For acquisition or development programs, this threshold is usually the line between green and yellow. While development programs are focused on maturing a point

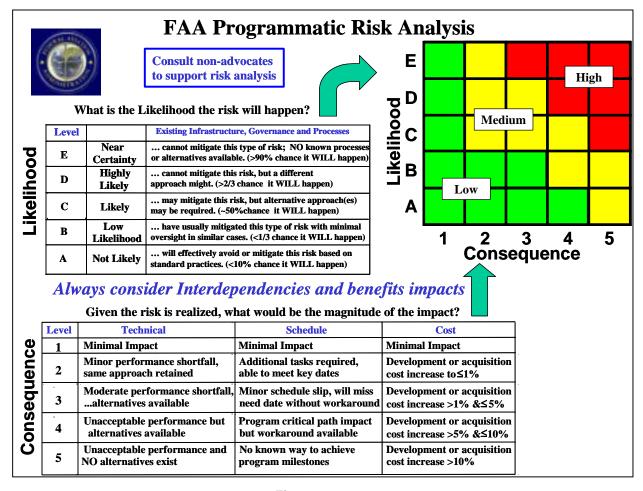


Figure 4.10-14

solution for a requirements set, research is aimed at determining the feasibility of an approach or technology. For research programs, the level of acceptability is typically defined as the

threshold between yellow and red because the success criteria of research do not require the same degree of granularity as development. The degree of risk-level acceptance, and the

actions required to reduce a risk below that level shall be detailed in the Risk Management Plan.

Figure 4.10-14 is a summary of how the consequence and likelihood are consolidated to define

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the risk level.

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Various technical communities employ risk analysis techniques or methodologies specific to their domain. They portray their conclusions and recommendations as grids similar to that shown in Figure 4.10-14; but the scales vary from 3 x 3 to 10 x 10 with many variations in between. It is recommended that the representation that a given specialty community (such as Safety or Information Security) uses to draw conclusions be suited to its particular situation. However, the criteria used and portrayal of a community's conclusions and/or recommendations shall be consistent with the program view of risk. All risks need to be portrayed to management

332 on the same basis (see Section 4.10.3.5) to allow for effective decisions on the application of

333 334	risk-reduction resources. However, the basic conclusion(s) reached by the specialty community shall be preserved in any translation into a common program reporting format.
335 336 337 338 339	The General Accounting Office (GAO) has defined a process to handle risk in a report issued in 2000 (Reference 16). It contains the same elements shown in the FAA Programmatic Risk model with the exception of the track and control step. Figure 4.10-15 shows the correlation between the two approaches and demonstrates how the GAO recommendations are satisfied with the process described in the FAA SEM.

FAA Programmatic Risk Management

GAO Risk Assessment Process/Criteria Does the exposure No relate to A program that has national significance? A management function that is key to performance and accountability? Yes 1. Identify Risk No Does the risk An inherent vulnerability? stem from A systemic problem? Yes Quantitative factors Qualitative factors · Public health and safety? Is \$1 billion or more at risk in Is the exposure to Could the risk be · Service delivery? areas such as: loss material in seriously · National security? detrimental to quantitative terms? · The value of major assets · National defense? (e.g., loans receivables) · Economic growth? Or being impaired? • Privacy or citizens' rights? · Revenue sources (e.g., · Sensitive information? taxes due) not being realized? · Significantly impaired Could the risk · Major agency assets (e.g., service? inventory, property) being result in · Program failure? lost, stolen, damaged, or Significantly reduced wasted? effectiveness? · Significantly reduced efficiency? · Public injury or loss of life? Unreliable decision-making data? Based on professional judgment, 2. Analyze · Reduced confidence in No does the combination of government? qualitative and quantitative factors Risk make the program or function high risk? Yes Has the agency demonstrated a commitment to Are corrective Yes resolve the material control weakness? 3. Select Risk measures · Has substantial progress been made to effective? Mitigation Option strengthen controls to address the risk?1 · Are corrective action plans appropriate? · Will effective solutions be completed near term No and get to the root causes of the problem? 4. Implement Risk Mitigation Plan Program or function Program or is high risk function is not

GAO process requires examinati Fifqueleand the development of a mitigation effort. Shown is Figure 5 of GAO/OUG-00-12, Page 9. (August/2000).

4.10-22

high risk

341 4.10.3.3 Task 3: Select Risk-Mitigation Option (Satisfies iCMM BP 13.05 criteria)

- The objective of risk-mitigation handling is to implement appropriate and cost-effective risk-
- 343 mitigation plans to mitigate or eliminate the risks. Appropriate risk-mitigation techniques are
- 344 selected and mitigation actions are developed, documented, and implemented. Risk-mitigation
- handling (planning, implementation, and tracking) is the core of risk management. Risk-
- 346 mitigation implementation requires a conscious management decision to approve, fund,
- 347 schedule, and implement one or more risk-mitigation actions. Risk-mitigation plans and
- 348 mitigation actions are reviewed frequently at major reviews, program reviews, acquisition
- 349 reviews, and milestone reviews.
- Risk-mitigation actions fall into one, or a combination, of the following strategies:
- 4 Avoidance
- 352 353 • Transfer
- 355 Control

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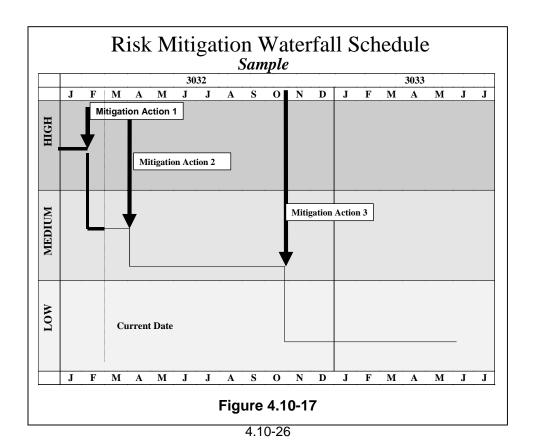
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 - Research and Knowledge
 - "Avoidance" is a strategy to avert the potential of occurrence and/or consequence by selecting a different approach or by not participating in the program. This technique may be pursued when multiple designs or programmatic options are available. It is more likely used as the basis for a "Go"/"No-Go" decision at the start of a program. Some examples are selection of state-of-the-practice rather than state-of-the-art technologies and prequalification of suppliers. The avoidance of risk is from the perspective of the overall program/project, which includes the stakeholders, contractors, and execution groups. Thus, an avoidance strategy is one that involves all of the major parties to the program/project and permits a program/project-wide avoidance of the risk.
- "Transfer" is a strategy to shift the risk to another area, such as another requirement, an
 organization, a supplier, or a stakeholder. Examples include reallocating requirements,
 securing supplier product warranties, and negotiating fixed-price contracts with suppliers. Note
 that at the program level, the risk remains. The transfer of the risk is accomplished primarily to
 optimize, in a sense, the overall program risk and to assign ownership to the party most capable
 of reducing the risk. It is possible that the risk level may change as a result of the risk transfer.
- "Control" is a strategy of developing options and alternatives and taking actions that lower or eliminate the risk. Examples include new concepts, more analysis, redundant systems and/or components, and alternate sources of production.
- "Assumption" is simply accepting the likelihood/probability and the consequences/impacts associated with a risk's occurrence. Assumption is usually limited to low risks. This is a program/senior management option, not a program option. FAA practice is to develop mitigation plans for all medium and high risks.
- "Research and Knowledge" may mitigate risk through expanding research and experience.
 Since risk arises from uncertainty and inexperience, it may be possible to effectively mitigate

385 386	likelihood of failure or provides insight into how to lessen the consequences.
387 388 389 390 391 392 393	At this point, several alternatives for mitigating the risk have been identified and analyzed for selection of the preferred approach. Alternatives include detailed plans for mitigating the risk in several small, sequential steps; alternative steps; or entirely new (nonbaselined) approaches to accomplishing the program. Further, contingency plans are identifiable alternatives, which may be implemented if a mitigation plan fails, and the risky event or conditions occur with more serious consequences than anticipated. The mitigation steps are the major milestones of the mitigation plan. Contingency plans need not be extremely detailed.
394 395 396 397 398 399 400	For instance, the risks associated with selecting a COTS-based acquisition approach (see Figure 4.10-6) have known risk-mitigation strategies. These strategies need to be included in the trade studies when comparing acquisition approaches. Because COTS has an inherent set of risks that are market-driven, most of the risk-mitigation strategies fall into the "Control" category in order to anticipate and reduce the risks to acceptable levels. More information on COTS risks and mitigation strategies may be found in the FAA COTS Risk Mitigation Guide, which is available at http://www.faa.gov/aua/resources/COTS .
401 402 403	Trade study techniques may be performed to help select the preferred risk-mitigation plan. While the proper criteria and their weights for each analysis are dependent on the risks to be mitigated, it is recommended that the following be included:
404 405	Does the option mitigate the likelihood or consequence of the risk?
406 407	Does the option fit within program scope?
408 409	Is the option easy to implement?
410 411	Are new risks avoided or introduced?
412 413	What is the cost of mitigation?
414	What is the schedule for mitigation?

415 416 417 418 419 420	The risk level is the first criterion used to determine the need for a risk-mitigation plan. Program risks that fall into the medium or high categories require risk-mitigation plans. Risks that are assessed as low typically do not require mitigation plans but may have certain aspects that would be prudent to monitor. If this is the case, risk-mitigation plans may be formally or informally implemented for these low-risk issues based on the specific Risk Management Plan for a program.
421 422 423 424 425 426	It is essential that those responsible for plan implementation have a thorough understanding of the risk to be mitigated. This may be accomplished with a good summary statement of the risk. It is recommended that the statement include descriptions of the future event or condition, which confirms trouble for the program; the root cause(s) of the event outcome or conditions; and the specific effects to the program if the event or conditions occur with negative consequences. It is recommended that the risk not be stated in terms of its mitigation plan.
427 428 429	It is recommended that the status also include a summary of risk-mitigation efforts that references more detailed documentation. A Risk Mitigation Plan Summary (Figure 4.10-16) is used to report the analysis and actions on an individual risk.
430 431 432 433 434 435 436	The risk-mitigation plan documents the specific steps to be implemented, the sequence in which they are to be implemented, and the points in time at which they are to be implemented. Developing a risk-mitigation plan includes assessing the expected outcome following implementation. It is recommended that the same method initially used to assess the risk, such as risk templates, be used to provide a forecast of the risk level after completion of each action of the risk-mitigation plan. The expected impact of each mitigation event on risk level may be projected using a format similar to that of Figure 4.10-17 (a "waterfall chart").



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- The risk-mitigation plan becomes the basis for monitoring the success in mitigating each risk.

 The plan includes, but is not limited to, the following:
 - A description of the risk for which the plan applies
 - The mitigation approaches, which detail the specific actions that are planned to reduce the risk or eliminate it. It is recommended that these actions be event-based, integrated into a schedule, and have associated with each of them:
 - The decision point or trigger, past or future, that initiates the action or group of actions
 - The resources required to execute the actions (including personnel, capital equipment, facilities, procured equipment)
 - The measures of success to be used for the planned actions or group of actions
 - The fall-back options or contingency plans (if any)
 - The planned completion dates of the actions
 - Risk-mitigation metrics
 - The Risk Worksheet (Figure 4.10-7)
 - The initial Risk Mitigation Plan Summary (Figure 4.10-16)
 - Risk Mitigation Waterfall Schedule (Figure 4.10-17)

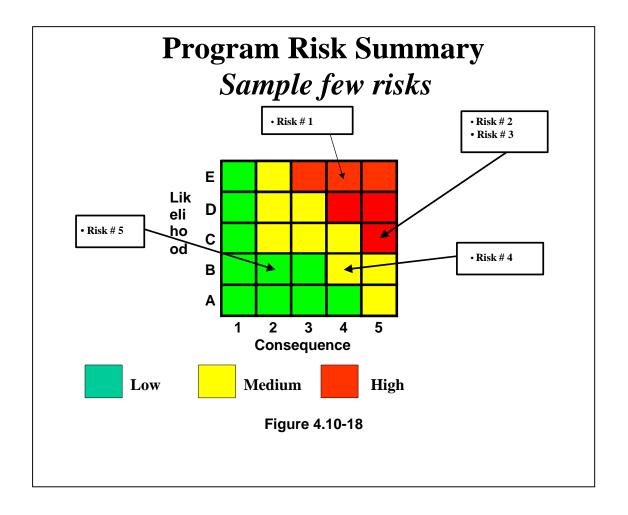
It is recommended that a risk-mitigation plan be evaluated to determine its effectiveness. This analysis is performed in the same manner as initial analysis for the risk. The set of templates used for analysis of the risk may also be used to determine the mitigation in the risk level following the completion of each major action or group of actions. The regular reassessment of the risk and performance to plan using a fixed set of criteria provides a consistent analysis of the impact to the program.

- The Risk Worksheet (Figure 4.10-7) guides the team through the first three tasks in the Risk Management process: Identify, Analyze, and mitigation planning. When a risk-mitigation plan has been prepared, (Program) Management reviews and approves it based on criteria defined in the Risk Management Plan.
- 476 4.10.3.4 Task 4: Implement Risk-Mitigation Plan (Satisfies iCMM BP 13.05 criteria)
- Once risk-mitigation actions are decided, they shall be implemented and carried out effectively so that either risk likelihood or consequence, or both, are reduced to an acceptable level. The implementation of risk-mitigation actions requires that specific tasks be incorporated into the planning, scheduling, budgeting, and cost-accounting systems used on the program.
- Incorporating risk-mitigation actions directly into the overall program schedule at a point where risk likelihood or consequence may be affected before a risk occurs keeps management and the
- 483 program team aware of the need to allocate resources (labor, materials, and possibly other

484 485 486	resources) to accomplish risk-mitigation tasks. The Risk Mitigation Plan Summary chart (Figure 4.10-16) is used as a means of reporting progress in mitigating risks. Each major event in the mitigation plan is identified along with how that event mitigates the risk and to what level.
487 488 489 490 491 492	Incorporating the risk-mitigation plans and milestones into these program processes and systems ensures that the risk and its mitigation plans may be monitored and tracked until the risk is eliminated or the risk requires program modification. Risk-mitigation plans may be documented starting with the Risk Worksheet shown in Figure 4.10-7 and a Risk Mitigation Waterfall Schedule shown in Figure 4.10-17. All mitigation activities are shared with and communicated to all stakeholders.
493	4.10.3.5 Task 5: Monitor and Track Risks (Satisfies iCMM PA 14 criteria)
494 495 496 497	Reassessing currently managed risks is done on a periodic and event basis to reflect current status of the risks as well as to identify and quantify new and emerging risks. New potential risks to the program may be identified at any time. Newly identified risks are analyzed using the same steps described in Section 4.10.3.2.
498 499 500 501 502	Steps in the risk-tracking process focus on providing the execution teams, interdependent activities, and program management with program risk trends and status. Actual performance of the planned mitigation actions is compared to the expected performance. The bold line on the Risk Mitigation Plan Summary "waterfall area" (see Figure 4.10-17) indicates progress made to date on the mitigation plan. Detailed cost and schedule tracking is done as part of the

 It is recommended that the Risk Management plan contain the management visibility requirements for the program. These requirements include reporting frequency and content. A sample of a brief summary of all risks for a particular program (or team) with relatively few risks appears in Figures 4.10-18. A standard reporting format shall be used (see Figure 4.10-19) to facilitate integration of risk information across projects and programs. It is recommended that the risk-management plan also indicate the extent of supporting detail, usually in the format of templates (see Figure 4.10-20).

It is recommended that the management visibility effort be focused on monitoring and tracking the effectiveness of the risk-reduction decision. The impact of the risk on program and the relevant *decision* are incorporated into the project schedule as risk-mitigation actions. They are inserted into the program's Integrated Program Schedule (Figure 4.10-21). The lowest-level tasks involved.



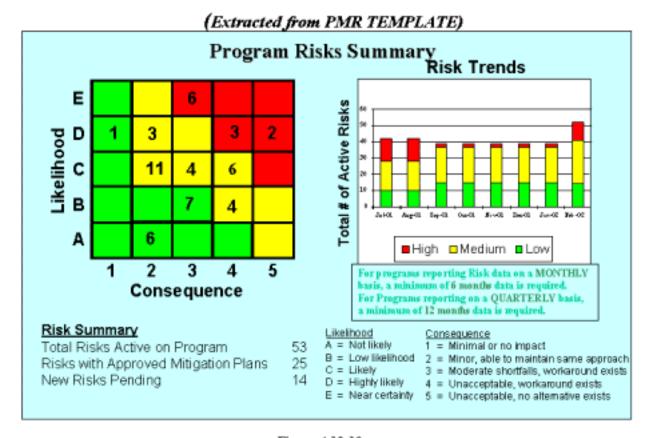
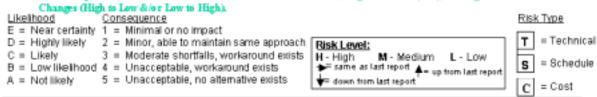


Figure 4.10-19

(Extracted from PMR TEMPLATES) Program Risks

Diet Laur		MSK W	Likelihood	Consequence	Risk Type	Risk Item	Mitigation Status	Risk Mitigation Decision Date
н	1 4	16	E	4	s	TSDs and AC's may be delayed pending Standards maturity.	PT will work with industry to secure support	Jan-01
H	1	4	D	5	с	Airspace User Coordination - GA Aircraft users do not accept NEXCOM plan - Benefits for GA not sufficient to engender support - Low end GA Avionics costs too expensive	PT reps will meet with reps of the OA community to determine concerns and strategies for resolution of concerns.	Jun-02
4	3	10	D	5	с	Business case does not demonstrate ROI for aidlines to equip.	PT will establish joint working group with industry to develop business case that industry can support.	Jul-02

List risk updates IN PROGRAM PRIORITY ORDER for each New, High Risk item (Red), and Significant Level



Note: There is a difference between a risk and an issue. If something is a certainty, it is no longer a risk and should be described as an issue and reported on the issues/concerns slide

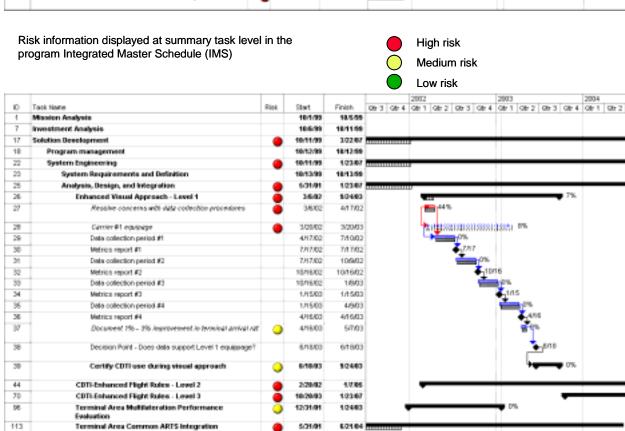
Initially each High risk should be briefed. Subsequently, any new or major change to a risk item should be captured on this slide. See attached proposed "Risk Management" (Attachment #1) for guidance on how to assess and report program risks.

Figure 4.10-20

are flagged with the assessed risk level; higher-level Work Breakdown Structure tasks inherit the maximum risk level present in any subordinate task. Hence, review of the schedule at any level from

Integrated Program Schedule: summary level (top) and "drill-down" to lowest level tasks (bottom).





"Drill-down" capability - Risk information displayed for lowest level tasks; summary tasks show highest level of risk for any subordinate task

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Figure 4.10-21 – Risk Information Incorporated Into Program

summary tasks (Figure 4.10-21, top) to lowest-level tasks (Figure 4.10-21, bottom) allows program management to maintain appropriate risk visibility, and also allows "drill-down" to increasing levels of detail as the schedule view is expanded.

Effective program management always involves examining cost and schedule during review of the progress of the program. Making risk information visible as part of the IMS ensures that risk

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528 529	information receives ongoing management attention. Integrating program risk data into the master schedule fosters better, risk-based decisionmaking in at least three ways:	
530 531 532	(1) The need for separate risk reviews competing for the program manager's time and energy is eliminated.	
532 533 534 535 536 537 538	(2) Integrating the risk information into the IMS effectively prevents isolation of the risk efform the mainstream tasks and program milestones. The risk profile of the program is presented as part of the overall management view of the program. As each decision point reached, the risk information associated with that event is portrayed, and hence, shall be considered.	
539 540 541 542 543	(3) The portrayal of program progress illustrated in Figure 4.10-21 alerts management to when a decision needs to be made and what that decision is. This provides visibility across the entire program <i>in advance</i> of impending decision points so that the necessary relevant information is provided in a timely manner to support an informed decision.	
544	4.10.4 Outputs (Satisfies iCMM Artifacts criteria)	
545	The five major outputs of this process are:	
546 547	Risk-Mitigation Plans (see Section 4.10.3.3)	
548 549	Risk Mitigation Plan Summary (Figure 4.10-17)	
550 551	 Program Risk Mitigation Progress Chart (Figures 4.10-18) 	
552 553	 Program Risk Summary (Figures 4.10-19 and 4.10-20) 	
554 555	Program Risk Register (Figure 4.10-22)	
556 557 558 559 560	It is recommended that the Program Risk Summary, the Risk Mitigation Plan Summary, and the Program Risk Mitigation Progress charts be briefed at all regular program reviews. Management decisions are based on the above information. It is recommended that a complestatus of a given risk be briefed when the risk is identified and immediately following the risk realization date.	
561 562	It is recommended that the Risk-Mitigation Plan be considered an appendix to the IPP and Acquisition Program Baseline. It shall be handled as an integral part of program effort.	
563	4.10.5 Risk Management Tools	
564	The tools needed to implement this process include:	
565 566	Approved Risk Management Plan	
567 568	FAA Risk Worksheet	
569	Likelihood and consequence templates tailored for the program	

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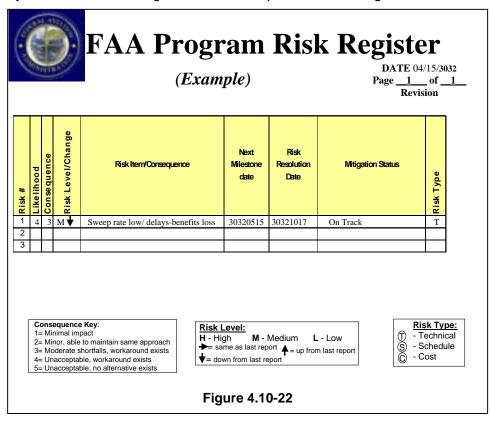
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- Risk Mitigation Plan Summary
- A means to communicate results across a program (electronic mail, servers, etc.)
- A means to document the results of the process and manage the outputs (databases, spreadsheets, word processors, etc.)

The risk register (see example in Figure 4.10-22) is a listing of risk information associated with achieving program objectives. If risk registers are created and maintained by each project, a single composite register of all interdependency risk items shall be developed for the program. These registers are to be consistently used to monitor and track overall risk status within team meetings, program management reviews, and major program reviews. Immediately following identification and analysis of a new medium or high risk or when a significant change occurs in a previously identified risk, changes shall be incorporated in the register and other documents and



the new risk identified to stakeholders. The distribution list is to be established and documented in a program's Risk Management Plan. Computer database systems may be needed to manage these outputs for large programs. Smaller programs may often be able to use desktop computer techniques.

At a minimum, the following information shall be included in the risk register:

4.10.5.1.1.1 Risk Register Identification and Creation/Update Date

This is the name of the program risk item. Include the root cause of the risk in this section.

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593	4.10.5.1.1.1 Risk Identification Number
594	This number is code that identifies a unique sequence.
595	4.10.5.1.1.1.2 Likelihood
596 597	This is a figure-of-merit indicating the relative likelihood/probability that the identified risk will actually occur (Likelihood Template, Figure 4.10-9).
598	4.10.5.1.1.3 Consequence
599 600 601	This is a figure-of-merit indicating the relative severity of consequences/impacts that could result if the identified risk did occur (Consequences Templates, Figures 4.10-10, 4.10-11, and 4.10-12, for examples).
602	4.10.5.1.1.1.4 Risk Level/Change
603 604 605	This is a single letter indicating the assessed risk of an item as high, medium, or low (H, M, L) or, red, yellow, or green (R, Y, G), respectively. An arrow that indicates the direction that the risk has moved since the last revision to the risk register demonstrates the risk change.
606	4.10.5.1.1.5 Risk Consequence Description
607	This is a brief, well-stated description of the risk's negative consequences.
608	4.10.5.1.1.1.6 Next Milestone Date
609 610	This date is the projected date at which the risk level converts to lower risk. This is traceable to the Risk Mitigation Plan Summary (See Figure 4.10-16).
611	4.10.5.1.1.7 Risk Realization Date
612 613 614 615 616	This is the date of the event that either makes the risk a real part of the program or eliminates the need to track the risk. Early in the program it may be difficult to predict an exact date but a general timeframe needs to be developed. As the program matures, date realization occurs. It is recommended that these dates be reviewed regularly and be on the program master schedule.
617	4.10.5.1.1.1.8 Mitigation Status
618	The currently planned mitigation actions are defined.
619	4.10.5.1.1.1.9 Risk Type
620 621	The risk type designates if the risk is a cost risk, a schedule risk, or a technical risk (see Paragraph 4.10.3.1.1).
622	4.10.5.1.1.10 Risk-Mitigation Plan Status
623 624 625	The teams regularly update and report the status of the risk-mitigation plan for each risk being tracked that requires risk handling. Actions are initiated as required in which mitigation plan activities are not being accomplished. The risk status is also reviewed with program

- 626 management on a regular basis. A sample of a brief summary of all risks for a particular
- 627 program (or team) is shown in a Program Risk Summary (Figures 4.10-18 and 4.10-19) for use
- 628 depending on program size.
- An example of a database tools is "Risk Radar" (a tool free to the government that may be used
- 630 to generate many of the risk work products (see Section 4.10-7). A version of Risk Radar that
- incorporates the FAA templates and forms is available for download (http://http:TBD). This software
- is available free to all FAA programs (including contractors for use in supporting FAA programs).
- 633 It requires MS Access 2000 and interfaces with MS Project 2000 for schedule linkage to the
- 634 overall Program Master schedule.
- Analytic tools may be used for probabilistic analysis of schedule uncertainty or technical
- 636 uncertainty. Critical Path Analysis tools may be used with the Integrated Program Schedule to
- regularly evaluate schedule risk. In a similar fashion, commercial applications (e.g., @RISK)
- may be applied to technical parameters (such as weight, latency, power, computer throughput)
- 639 to establish confidence ranges. Results from these probabilistic analyses may support the
- overall risk analysis task of establishing a likelihood of occurrence. Further details on the use of
- probabilistic analysis appear in textbooks and technical papers that cover statistical analysis for
- 642 risk management.

643 4.10.6 Risk Management Process Metrics (Satisfies iCMM PA 18 criteria)

- 644 It is recommended that Risk Management-related metrics be focused on Program and/or
- Project success criteria. At the Program level these metrics measure program progress to plan.
- 646 Earned Value Management is an excellent set of measures to portray the extent of schedule
- and cost risk in a program. The variance to plan for either Schedule Performance Index or Cost
- Performance Index may be used as a measure of risk on the Program. Technical or
- performance risk may be measured through by using Technical Performance Measures. The
- projected and/or actual variance to performance requirements is a measure of technical risk. At
- a lower level, metrics for the Risk Management process itself may include:
 - Total risks identified over time; total high risks, total medium risks. The objective is to provide visibility into risk trends over time.
 - Percent of risks (medium and high) with approved mitigation plans. The objective is to measure the effectiveness of handling the risks requiring action.
 - **Percent of overdue mitigation activities.** The objective is to measure the effectiveness of meeting mitigation plan schedules.
 - **Aging of active risk records.** The objective is to gain insight into the currency of the risk database.
 - **Number of risks past their realization date.** The objective is to provide an indicator of the effectiveness to handle risks in a timely manner.

4.10.7 References

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